

Message Text

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ACTION EUR-25

INFO OCT-01 AF-10 NEA-11 IO-14 ISO-00 DRC-01 CIAE-00

DODE-00 PM-07 H-03 INR-10 L-03 NSAE-00 NSC-10 PA-04

RSC-01 PRS-01 SPC-03 SS-20 USIA-15 TRSE-00 SAJ-01

OIC-04 AEC-11 OMB-01 ACDA-19 CU-04 SCI-06 EPA-04

CEQ-02 EB-11 COME-00 STR-08 AGR-20 CIEP-02 /232 W

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P R 261026Z JAN 74

FM USMISSION GENEVA

TO SECSTATE WASHDC 3615

INFO ALL CSCE CAPITALS 81

AMEMBASSY LISBON

AMEMBASSY LUXEMBOURG

AMEMBASSY NICOSIA

AMEMBASSY OSLO

AMEMBASSY RABAT

AMEMBASSY SOFIA

AMEMBASSY TUNIS

USNMR SHATE

USCINCEUR

USDOCOSOUTH

USLOSACLANT

AMEMBASSY TELAVIV

USINT CAIRO

C O N F I D E N T I A L GENEVA 497

VIENNA ALSO FOR USDEL MBFR

E.O. 11652: GDS

TAGS: PFOR

SUBJ: CSCE TAGE II HIGHLIGHTS - JANUARY 19-25

SUMMARY: OFFICIALLY, CSCE WAS "DRATING" THIS WEEK IN MOST
SUBJECT AREAS, BUT NO REAL DRAFTING HAS YET BEEN DONE. MAIN
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EFFORT WAS PROCEDURAL, AS PROGRESS WAS GENERALLY HUNG UP ON

QUESTION OF ORGANIZATION OF THE DRAFTING PROCESS. COORDINATING COMMITTEE CAME TO UNDERSTANDING THAT WORKING GROUP ON CSCE FOLLOW-UP WILL OPEN FOR BUSINESS TOWARD END OF FEBRUARY, AND US CO-SPONSORED A PROPOSAL ON IMPROVED ACCESS FOR SCHOLARS. ALTHOUGH SOVIET IDEA OF A PREAMBLE FOR BASKET III (HUMANITARIAN COOPERATION) HAS NOT YET BEEN FULLY ACCEPTED, NATO GROUP FINALLY BEGAN THIS WEEK TO MOVE IN THIS DIRECTION. END SUMMARY

1. FOLLOW-UP -- COORDINATING COMMITTEE HELD GENERAL DISCUSSION OF CONFERENCE FOLLOW-UP, WITH SOVIET LOC AND INTERESTED NEUTRALS PRESSING FOR EARLY ESTABLISHMENT OF WORKING GROUP TO STUDY THIS QUESTION. IT WAS GENERALLY ACCEPTED THAT WORKING GROUP WILL BE SET UP TOWARD END OF FEBRUARY.

2. PRINCIPLES AND THEIR IMPLEMENTATION - GENERAL DEBATE ON DECLARATION OF PRINCIPLE CONCLUDED AFTER FULL DISCUSSION OF PREAMBLE AND FINAL CLAUSES. SOVIETS EXPLAINED THAT THEY AGREED WITH EARLIER US/UK/FRENCH STATEMENT ON FOUR-POWER RIGHTS, AND THAT THEIR DRAFT ESCAPE CLAUSE ON EXISTING TREATIES WAS ADDED AT MEETING THIS SITUATION, AS WELL AS OTHER EUROPEAN "REALITIES." IF PROCEDURES CAN BE AGREED, SUBCOMMITTEE EXPECTS TO BEGIN DRAFTING, PRINCIPLE-BY-PRINCIPLE, NEXT WEEK. IN SPECIAL WORKING BODY ON IMPLEMENTATION OF PRINCIPLES, SOVIETS LAUNCHED ASSAULT ON SWISS PROPOSAL FOR PEACEFUL SETTLEMENT OF DISPUTES AS INCOMPATIBLE WITH POLITICAL INDEPENDENCE OF STATES, AND AS AN UNACCEPTABLE EUROPEAN SECURITY COUNCIL WITHOUT VETO. SWISS ARE TAKING SOUNDINGS ON WINDING UP THEIR ITEM WITH A REPORT CONTAINING GENERAL LANGUAGE ON PEACEFUL SETTLEMENT OF DISPUTES, A SUMMARY OF DISCUSSION ON THEIR PROPOSAL, AND AN AGREED DATE FOR FURTHER EXPERTS' DISCUSSION FOLLOWING THE CONCLUSION OF CSCE. WE HAVE ENCOURAGED THEM TO EXPLORE THIS COURSE, BUT EXPRESSED DOUBTS ON UTILITY OF FURTHER EXPERTS' DISCUSSIONS.

3. MILITARY SECURITY - FRG TABLED LENGTHY WORKING PAPER RECAPITULATING ITS VIEWS ON CONFIDENCE BUILDING MEASURES (CBM'S), WHICH WON APPLAUSE FROM MOST NATO ALLIES AND SEVERAL NEUTRALS, BUT DREW CRITICISM FROM WARSAW PACT DELEGATIONS. AT NATO CAUCUS BRITISH, SUPPORTED BY LARGE NUMBER OF ALLIES, TURNED DOWN ALL BUT MINOR AMENDMENTS WE HAD PROPOSED TO THEIR DRAFT CBM RESOLUTION. UK WAS ALSO UNWILLING ACCEPT AMENDMENTS FROM TURKS AND NORWEGIANS, CONFIDENTIAL

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WHO COMPLAINED THAT THIS WILL LEAD TO EXPOSURE IN SUBCOMMITTEE OF DIFFERENCES BETWEEN NATO FLANK STATES AND OTHER ALLIES OVER QUESTION OF NOTIFYING RELATIVELY SMALL-SCALE NAVAL ACTIVITIES. UK RESOLUTION WILL PROBABLY BE TABLED DURING COMING WEEK WHEN, DESPITE MAJOR SUBSTANTIVE DIFFERENCES, DRAFTING STAGE IS EXPECTED TO BEGIN.

4. ECONOMICS, SCIENCE/TECHNOLOGY, ENVIRONMENT -- SUBCOMMITTEES ON COMMERCIAL EXCHANGES AND INDUSTRIAL COOPERATION MADE SOME

PRACTICAL PROGRESS TOWARD DRAFTING, ALTHOUGH FULL UNDERSTANDING ON PROCEDURES HAS NOT YET DEVELOPED. EASTERN COUNTRIES, LED BY SOVIETS, GAVE RESTRAINED REACTION TO EC-NINE DRAFT RESOLUTION ON KEY SUBJECT OF TRADE OBSTACLES. IT WAS CLEAR, HOWEVER, THAT EASTERN GROUP WILL DEMAND MUCH MORE THAN THIS FIRST DRAFT OFFERED ON MFN AND QUOTA RESTRICTIONS.

5. HUMANITARIAN COOPERATION - ALL SUBCOMMITTEES IN THIS AREA MOVED GINGERLY INTO DRAFTING, WITH ACTUAL ACTIVITY LIMITED TO TABLING OF REDRAFTS OF SMALL PARTS OF SOVIET BLOC PAPERS, AND DISCUSSIONS OF DRAFTING PROCEDURES. THESE DISCUSSIONS WERE AMICABLE AND CHARACTERIZED BY A STRONG UNDERLYING DETERMINATION TO FIND A WAY TO GET THE JOB DONE. A NUMBER OF WESTERN PROPOSALS WERE TABLED INCLUDING JOINT UK-US PROPOSAL ON IMPROVED ACCESS FOR SCHOLARS TO EDUCATIONAL, CULTURAL, AND SCIENTIFIC INSTITUTIONS. THIS PROPOSAL CALLS FOR EXPEDITIOUS IMPLEMENTATION OF EXCHANGE PROGRAMS, INCLUDING ACCESS TO APPROPRIATE ARCHIVES AND FACILITATION OF TRAVEL. IT ATTRACTED WIDESPREAD WESTERN AND NEUTRAL SUPPORT, AND EVEN SOVIET DELEGATE INDICATED AGREEMENT WITH SOME OF SUBSTANCE. IN FULL COMMITTEE, EC-NINE BLOCKED DECISION ON DRAFTING A PREAMBLE FOR AT LEAST A WEEK IN DEFIANCE OF STRONG EASTERN AND NEUTRAL PRESSURES. A MAJORITY OF NATO DELEGATIONS HOPE TO MOVE THE RECALCITRANT DUTCH AND ITALIANS TO ACCEPT DRAFTING OF A PREAMBLE BEFORE NEXT WEEK'S MEETING.

6. COMMENT: THE CONFERENCE SPENT A FRUSTRATING WEEK. GENERALLY FLEXIBLE ATTITUDES AND WIDELY SHARED WILL TO GET ON WITH THE WORK SUGGESTED THAT DRAFTING MIGHT PROCEED WITHOUT DELAY, BUT THE COMPLEXITY OF INTERLOCKING PROCEDURAL ISSUES PRODUCED DIFFICULT SNAGS, AS EAST AND WEST JOCKEYED FOR ADVANTAGEOUS DRAFTING ARRANGEMENTS. TOWARD END OF WEEK, WITH NEUTRALS CLEARLY UNHAPPY, PRESSURES TOWARD PROCEDURAL COMPROMISES HAD INCREASED CONSIDERABLY, AND PROSPECTS FOR MOVING AHEAD NEXT WEEK WERE GOOD. IN ANY EVENT, CONFIDENTIAL

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THE CONSIDERABLE STOCK OF INTERNAL GOODWILL WHICH CSCE HAS BUILT UP SHOULD CARRY THE CONFERENCE THROUGH THESE PROCEDURAL DIFFICULTIES AND FACILITATE SUBSEQUENT DRAFTING EFFORTS. END COMMENT.

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: AGREEMENT DRAFT, COLLECTIVE SECURITY, DETERRENCE, FOREIGN POLICY POSITION, EDUCATIONAL & CULTURAL EXCHANGE
Control Number: n/a
Copy: SINGLE
Draft Date: 26 JAN 1974
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: garlanwa
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974GENEVA00497
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: n/a
From: GENEVA
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19740113/aaaaamex.tel
Line Count: 159
Locator: TEXT ON-LINE
Office: ACTION EUR
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: garlanwa
Review Comment: n/a
Review Content Flags:
Review Date: 21 MAR 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <21 MAR 2002 by worrelsw>; APPROVED <12 APR 2002 by garlanwa>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: CSCE TAGE II HIGHLIGHTS - JANUARY 19-25 SUMMARY: OFFICIALLY, CSCE WAS "DRATING" THIS WEEK IN MOST
TAGS: PFOR, XG, US, CSCE, WARSAW PACT
To: STATE
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005